

MICHAEL KAGAN

University of Nevada, Las Vegas, William S. Boyd School of Law
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ACADEMIC POSITIONS

University of Nevada, Las Vegas, William S. Boyd School of Law

2011 - Present

Joyce Mack Professor of Law (2018 - Present)

Director, UNLV Immigration Clinic (2016 – Present; Co-Director 2011-2016)

Professor of Law (2016 - 2018)

Associate Professor of Law (2011 –2016)

Scholarship: One of the ten most cited immigration law faculty in the United States, 2016-2020 (*Brian Leiter Law School Reports*, Oct. 29, 2021). Published leading works on the plenary power doctrine, the intersection of immigration law with the First Amendment, Fourth Amendment problems in immigration enforcement, the application of *Chevron* deference in immigration adjudication, deportation defense and empirical research on immigration litigation in federal circuit courts.

Teaching: Administrative Law, Immigration Law, Professional Responsibility, International Human Rights, and Immigration Clinic. Co-authored a casebook on professional responsibility, and served as editor-in-chief of an international refugee law curriculum.

Community Leadership: Leader in the development of immigrant legal defense in Nevada. Led the establishment of the first publicly funded deportation and immigrant legal defense center in Nevada, the UNLV Immigration Clinic's Community Advocacy Office, which opened its doors in 2022. In 2018, established the University Legal Services program to serve immigrants and their families in the campus community at UNLV. In 2017, integrated the justice AmeriCorps program providing legal aid to unaccompanied children with the student-led clinic, and establishing the Edward M. Bernstein & Associates Children's Rights Program (later merged into the Community Advocacy Office).

In 2013, established a partnership with the Clark County Public Defender providing advice for criminal defense attorneys on immigration consequences of criminal convictions. Consulted on approximately 500 cases involving plea negotiations for non-citizens in Clark County, NV. In 2016 conducted an assessment of criminal defense of non-citizens by the Washoe County Public Defender. In 2018, these efforts led to the creation of immigration law specialist positions in the public defender offices for Clark and Washoe counties, the two most populous counties in Nevada.

Selected Service to the University:

- UNLV University Faculty Senate, Vice Chair (2025 – 2026).
- UNLV University Faculty Senate Senior Senator (2022 – 2025).
- Law School Curriculum Committee, Chair (2024 – 2025).
- Law School Ad Hoc Committee on Student Success, Chair, (2023 – 2024). Led multi-faceted effort to improve teaching, mentorship and student performance on the bar exam through curricular policy changes, smaller 1L classes, and data collection and transparency with students.
- UNLV Faculty Senate Committee on Academic Freedom and Ethics (2021 – 2023); Chair (2021-22).

- Elected by the law school faculty to Dean's Advisory Committee (2012-2013, 2013-2014, 2015-2016).
- Nevada Indigent Defense Commission (2016 – 2019).
- Faculty Advisor to La Voz (Latino Law Student Association) and Immigrant Rights Coalition (student organization) (2023 – Current).

Grants and Honors:

- AMERICAN CIVIL LIBERTIES UNION OF NEVADA — CIVIL RIGHTS AWARD (for “Advocacy for People Impacted by Discrimination”) (2024).
- PUBLIC INTEREST LAW ASSOCIATION — SILVER STAIRCASE AWARD (lifetime achievement award for contributions to Nevada) (2022).
- ASIAN AMERICAN ADVOCACY CLINIC — UNSUNG HERO AWARD (2018).
- LA VOZ (LATINO LAW STUDENT ASSOCIATION) — ORGULLO DE NUESTRA COMUNIDAD (“Pride of the Community”) AWARD (2018).
- LEGAL AID CENTER OF SOUTHERN NEVADA — VOLUNTEER ATTORNEY OF THE MONTH (January 2018).
- FACULTY OPPORTUNITY AWARD (\$29,959) for *Gender, Judging and Deportation: The Immigration Appeals Databases Pilot Study* (2015-2016) (with Rebecca Gill and Fatma Marouf).
- Named 2013-2014 BELLOW SCHOLAR (Association of American Law Schools) for empirical research into the adjudication of immigration appeals in the federal courts.

Selected Honors for the UNLV Immigration Clinic:

- AMERICAN CIVIL LIBERTIES UNION OF NEVADA — CIVIL RIGHTS AWARD (for “Advocacy for People Impacted by Discrimination”) (2024).
- NEVADA HISPANIC LEGISLATIVE CAUCUS — COMMITMENT TO SERVICE AWARD (2022).
- CLARK COUNTY LAW FOUNDATION — CHAMPION OF ADVOCACY AWARD (2019).
- UNLV STUDENT BAR ASSOCIATION — SERVICE AWARD (first annual) (2019).
- NEVADA SYSTEM OF HIGHER EDUCATION (NSHE) BOARD OF REGENTS recognition for the UNLV Immigration Clinic's support for undocumented students (2018).
- NATIONAL COUNCIL OF JUVENILE AND FAMILY COURT JUDGES — 2018 INNOVATOR OF THE YEAR (for the UNLV Immigration Clinic and UNLV Kids' Court work with children).
- COLLEGE OF SOUTHERN NEVADA — DIVERSITY EXCELLENCE AWARD (2017-2018).

Other Academic Affiliations

REFUGEE LAW READER, *Special Editor* (<http://www.refugeelawreader.org>) (2017-18).

Tel Aviv University, Faculty of Law, Refugee Rights Clinic (guest instructor, 2014).

Northwestern University, Center for Forced Migration Studies, Affiliated Faculty (Summer Institute) (2012-2014).

American University in Cairo Center for Migration and Refugee Studies, Short course: *Palestinian Refugees* (February 2012).

American University in Cairo

Senior Fellow in Human Rights Law (2007-2009)

Courses: International Refugee Law, Comparative Migration Law (developed as a new course), Palestinian Refugee Issues (interdisciplinary graduate seminar). Supervised masters thesis research. Taught intensive short course on International Refugee Law in summer 2007.

Tel Aviv University Faculty of Law (Refugee Rights Clinic)

Instructor (2004 – 2006)

Helped lead the development of Israel's first legal aid program devoted to advocating the rights of asylum-seekers and refugees, including the development of a new curriculum. Taught refugee law to 20 students each year, and developed the academic curriculum for the clinic. Supervised student-led legal aid in some of Israel's earliest asylum cases.

Established a program supported by the UN Voluntary Fund for Victims of Torture to provide legal, medical and mental health services to asylum-seekers who are victims of torture.

Organized and taught Israel's first training seminars in asylum law for private lawyers.

Minerva Center for Human Rights grant to research the history of the enemy nationals doctrine in the Middle East (2004-2005).

American University in Cairo

Adjunct Faculty (Forced Migration and Refugee Studies) (2002 - 2003).

Taught graduate practicum on Refugee Status Determination in Spring 2002, involving students in preparing live client refugee cases.

Taught intensive short course in Advanced Refugee and Human Rights Law (2003).

EDUCATION

University of Michigan Law School

Juris Doctor *Cum Laude* 2000

Bates Overseas Fellowship	2001
Colloquium on Challenges in International Refugee Law (Rapporteur)	2001
Michigan Fellow in Refugee and Asylum Law	2000
Research assistant to Prof. James C. Hathaway	1999-2000
Colloquium on Challenges in International Refugee Law (Student participant)	1999
Graduate Student Instructor (GSI); teaching assistant in undergraduate cinema and American history courses.	1998-2000

Northwestern University College of Arts and Sciences

B.A. *Cum Laude* 1997

Majors in Political Science and American Studies (departmental honors).

Phi Beta Kappa Society

MAJOR PUBLICATIONS

Books

EXPERIENCING PROFESSIONAL RESPONSIBILITY (West Academic) (casebook, co-authored with Michael P. Maslanka and Nancy Dao) (2023).

THE BATTLE TO STAY IN AMERICA: IMMIGRATION’S HIDDEN FRONT LINE (Univ. Nevada Press) (2020) (non-fiction trade book, current affairs/memoir). Re-released in paperback with a new Afterword in 2025.

Foreword Reviews INDIE Best Book of 2020 from a small, independent or university press (political and social sciences) (Gold Winner).

Reviewed positively in *New York Review of Books*, among other publications.

Scholarly Works

Deportation Theater: An Analysis of ICE’s Twitter Account, ____ SOUTHWESTERN L. REV. ____ (pending) (symposium essay).

Second Class Asylum, Third Country Danger, 79 S.M.U. L. REV. ____ (pending) (symposium essay).

Civil Rights Microviolations, ____ U. CINCINNATI L. REV. ____ (pending) (with Alissa Cooley Yonesawa).

Representing the Incommunicado Client, 83 WASH. & LEE L. REV. ONLINE 79 (2025).

Misinterpreting Immigration Law, ____ N. M. L. REV. ____ (pending).

A Faster Way to Yes: Re-Balancing American Asylum Procedures, 113 GEO. L. J. 1001 (2025).

Discussed in Sean Lonergan, *Clearing the Asylum Backlog*, THE REGULATORY REVIEW (Nov. 27, 2025).

Mass Surrender in Immigration Court, 14 UC IRVINE L. REV. 163 (2024).

RELATE: REFUGEE LAW TEACHING SUPPORT INITIATIVE, Editor-in-Chief of the English edition of a UN-funded, international refugee law teaching guide intended for global use (March 2023), <https://relate-initiative.org/manual/>.

Nevada as an Example: Paving the Way for State Immigration Reform in Purple States, 22 NEV. L. J. 995 (2023) (with Jorge Padilla and Selena Torres).

Regulatory Constitutional Law: Protecting Immigrant Free Speech Without Relying on the First Amendment, 56 GA. L. REV. 1417 (2023) (invited symposium essay).

In Defense of Deportation Defense, 56 UC DAVIS L. REV. ONLINE 1 (2022); *reprinted in* 28 BENDER’S IMMIGR. BULLETIN 724 (2023).

Chevron’s Asylum: Reassessing Judicial Deference in Refugee Cases, 58 HOUS. L. REV. 1119 (2021).

Chevron’s Liberty Exception, 104 IOWA L. REV. 491 (2019). *Re-publication in* IMMIGRATION AND NATIONALITY LAW REVIEW.

What We Talk About When We Talk About Sanctuary Cities, 52 UC DAVIS L. REV. 391 (2018) (symposium essay).

Toward Universal Deportation Defense: An Optimistic View, 2018 WISC. L. REV. 305 (2018) (symposium essay). *Republished in* IMMIGRATION AND NATIONALITY LAW REVIEW.

Loud and Soft Anti-Chevron Decisions, 53 WAKE FOREST L. REV. 37 (2018).

Invisible Adjudication in the U.S. Courts of Appeals, 106 GEO. L. J. 683 (2018) (with Fatma Marouf and Rebecca Gill).

For review and commentary, see Gabriel Chin, *Hey Lexis, Hey Westlaw: Please Include All Appellate Decisions in Your Databases*, JOTWELL (Nov. 20, 2017).

The Public Defender's Pin: Untangling Free Speech Regulation in the Courtroom, 112 NW. U. L. REV. 1245 (2018) (essay).

The Impact of Maleness on Judicial Decision Making: Masculinity, Chivalry, and Immigration Appeals, 7:3 POL. GROUPS, & IDENTITIES 509-528 (2017) (peer reviewed) (with Fatma Marouf and Rebecca Gill), <http://www.tandfonline.com/doi/full/10.1080/21565503.2017.1386572>.

Preliminary report of this research profiled by Joe Palazzolo, *In Federal Appeals Courts, Chivalry Is Not Dead*, THE WALL STREET JOURNAL, LAW BLOG, June 12, 2015, <http://blogs.wsj.com/law/2015/06/12/in-federal-appeals-courts-chivalry-is-not-dead/>.

For earlier version, see Rebecca Gill, Michael Kagan, and Fatma Marouf, *Chivalry, Masculinity and the Importance of Maleness to Judicial Decision Making* (2015, working paper). Available at SSRN: <http://ssrn.com/abstract=2616502>.

(Avoiding) The End of Refugee Status Determination, 10 J. HUM. RTS. PRACT. 197 (2017) (essay).

Is the Chinese Exclusion Case Still Good Law? (The President is Trying to Find Out) 1 NEV. L. J. FORUM 80 (2017) (essay).

Shrinking the Post-Plenary Power Problem, 68 FLA. L. REV. FORUM 59 (2016) (essay).

When Immigrants Speak: The Precarious Status of Non-Citizen Speech Under the First Amendment, 57 B.C. L. REV. 1237 (2016).

Included in RODNEY A. SMOLLA, FIRST AMENDMENT LAW HANDBOOK 2017-2018.

Limiting Deterrence: Judicial Resistance to Detention of Asylum-Seekers in Israel and the United States, 51 TEX. INT'L L. J. 191 (2016) (symposium essay).

The New Era of Presidential Immigration Policy, 55 WASHBURN L. J. 117 (2016) (symposium essay).

Binding the Enforcers: The Administrative Law Struggle Behind Pres. Obama's Immigration Actions, 50 U. RICH. L. REV. 665 (2016).

Plenary Power Is Dead! Long Live Plenary Power! 114 MICH. L. REV. FIRST IMPRESSIONS 21 (2015) (essay).

Immigration Law's Looming Fourth Amendment Problem, 104 GEO. L. J. 125 (2015).

Speaker Discrimination: The Next Frontier of Free Speech, 42 FLA. ST. U. L. REV. 765 (2015).

For commentary, see *First Amendment: Speech -- Doe v. Harris*, 128 HARV. L. REV. 2082 (2015).

Do Immigrants Have Freedom of Speech? 6 CAL. L. REV. CIRCUIT 84 (2015) (essay).

Immigrant Victims, Immigrant Accusers, 48 U. MICH. J. L. REFORM 915 (2015).

A Taxonomy of Discretion: Refining the Legality Debate About Obama's Executive Actions on Immigration, 92 WASH. U. L. REV. 1083 (2015) (essay).

Refugees and Israel's Shifting Concept of the 'Enemy National,' in REFUGEES IN ISRAEL (Tally Kritzman-Amir, ed.) (Hebrew, Kibbutz Meuchad — Van Leer Institute) (solicited chapter, translated for publication) (2015).

Believable Victims: Asylum Credibility and the Struggle for Objectivity, 16 GEO. J. INT'L AFF. 123 (Winter/Spring 2015) (essay).

"Unelected Faculty: " Schuette v. Coalition and the Limits of Academic Freedom, 5 CAL. L. REV. CIRCUIT 326 (2014) (essay).

Must Israel Accept Syrian Refugees? 50 TEX. INT'L L. J. FORUM 1 (2014) (essay).

Buying Time? False Assumptions About Abusive Appeals, 63 CATH. U. L. REV. 679 (2014) (with Fatma Marouf and Rebecca Gill).

For commentary, see Jill E. Family, *Removing the Distraction of Delay*, 64 CATH. U. L. REV. 99, 100, 110 (2014).

Justice on the Fly: The Danger of Errant Deportations, 75 OHIO ST. L. J. 337 (2014) (with Fatma Marouf and Rebecca Gill). *Republished in* IMMIGRATION AND NATIONALITY LAW REVIEW.

Research findings highlighted in Fatma Marouf, Michael Kagan and Rebecca Gill, *A Stay on Deportations*, THE WASHINGTON POST (2 August 2015).

For commentary, see Christopher J. Walker, 75 OHIO ST. L. J. FURTHERMORE 29 (2014) and Chris Walker in YALE JOURNAL ON REGULATION NOTICE AND COMMENT, <http://www.yalejreg.com/blog/marouf-kagan-gill-on-empirical-realities-of-immigration-stays-adlaw-bridge-series-by-chris-walker> (16 October 2014); Kevin J. Lynch, *The Lock-In Effect of Preliminary Injunctions*, 66 FLA. L. REV. 779, 811-812 (2014).

CREDIBILITY ASSESSMENT IN ASYLUM PROCEDURES – A MULTIDISCIPLINARY TRAINING MANUAL, Hungarian Helsinki Committee (2013), available at: <http://www.refworld.org/docid/5253bd9a4.html> (Gábor Gyulai, Ed.; with Jane Herlihy, Stuart Turner, Lilla Hárđi & Éva Tessza Udvarhelyi).

Dubious Deference: Re-Assessing Appellate Standards of Review in Immigration Appeals, 5 DREXEL L. REV. 101 (2012).

The UN "Surrogate State" and the Foundation of Refugee Policy in the Middle East, 18 U.C. DAVIS J. INT'L L. & POL. 307 (2012).

Shared responsibility in a new Egypt: A strategy for refugee protection, American University in Cairo Center for Migration and Refugee Studies (2011), available at: <http://www.aucegypt.edu/gapp/cmrs/documents/kaganrefugeepolicyegypt1109.pdf>.

Refugee Credibility Assessment and the "Religious Imposter" Problem, 43:5 VAND. J. TRANSNAT'L L. 1179 (2010).

Is There Really a Protection Gap? UNRWA's Role vis-à-vis Palestinian Refugees, 28 REFUGEE SURV. Q. 511 (2010).

The (relative) Decline of Palestinian Exceptionalism and its Consequences for Refugee Studies in the Middle East, 22:4 J. REFUGEE STUD. 417 (2009).

Rights, Needs and Responsibility: Challenges to Rights-Based Advocacy for Non-Palestinian Refugees' Health and Education in Lebanon (with Samira Trad), in *FORCED DISPLACEMENT: WHY RIGHTS MATTER?* (Lyla Mehta and Kasia Grabska, editors) (Palgrave Press 2008).

Nowhere to Run: Gay Palestinian Asylum-Seekers in Israel, Tel Aviv University Public Interest Law Program (2008), available at <http://www.law.tau.ac.il/Heb/Uploads/dbsAttachedFiles/NowheretoRun.pdf> (with Anat Ben-Dor).

Restitution as a Remedy for Refugee Property Claims in the Israeli-Palestinian Conflict, 19:2 FLA. J. INT'L L. 421 (2007).

Destructive Ambiguity: Enemy Nationals and the Legal Enabling of Ethnic Conflict in the Middle East, 38:2 COLUM. HUM. RTS. L. REV. 263 (2007).

Legal Refugee Recognition in the Urban South: Formal v. De Facto Refugee Status, 24:1 REFUGE: CANADA'S PERIODICAL ON REFUGEES 11-26 (2007).

Politically-Preferred Solutions and Refugee Choices: Applying the Lessons of Iraq to Palestine, in *PALESTINIAN REFUGEE REPATRIATION: GLOBAL PERSPECTIVES* at 250 (Michael Dumper, ed.) (Routledge 2006).

Setting Standards of Ethics, Competence and Accountability for Legal Aid in the Context of UNHCR RSD, Asylum Access working paper (2006) (available at <http://rsdwatch.files.wordpress.com/2010/05/kaganethicswpproposal.pdf>).

Became the basis for the Nairobi Code: Model Rules of Ethics for Legal Advisors in Refugee Cases, 19:4 INT'L J. OF REFUGEE L. 736 (2007).

Frontier Justice: Legal Aid and UNHCR Refugee Status Determination in Egypt, 19:1 J. REFUGEE STUD. 45 (2006).

The Beleaguered Gatekeeper: Protection Challenges Posed by UNHCR Refugee Status Determination, 18:1 INT'L J. REFUGEE L. 1 (2006).

Included as a "core" reading in REFUGEE LAW READER, www.refugeelawreader.org, and in JAMES C. HATHAWAY (ED.), *HUMAN RIGHTS AND REFUGEE LAW* (2014).

Do Israeli Rights Conflict with the Palestinian Right of Return? Identifying the Possible Legal Arguments, Badil Resource Center or Palestinian Residency and Refugee Rights Working Paper No. 10 (2005) (available at <http://www.badil.org/en/al-majdal/item/936-do-israeli-rights-conflict-with-the-palestinian-right-of-return?identifying-possible-legal-arguments>).

Falling Through the Cracks: Legal and Practical Gaps in Palestinian Refugee Status – A case study of unrecognized refugees in Lebanon, legal consultant on report by Frontiers Association (Beirut, Lebanon) (2005).

Is Truth in the Eye of the Beholder? Objective Credibility Assessment in Refugee Status Determination, 17 GEO. IMMIGR. L. J. 367 (2003).

Cited in *Kadia v. Gonzales*, 501 F.3d 817 (7th Cir. 2007) (J. Posner) and *J. Singh v. Gonzales*, 403 F.3d 1081 (9th Cir. 2005) (J. Berzon).

Cited by the High Court of Israel, H CJ 8870/11 *Gonzalez v. Ministry of Interior* [2013](Isr.).

Included as a "core" reading in REFUGEE LAW READER, www.refugeelawreader.org.

Translated to Spanish by the UN High Commissioner for Refugees in 2007 for use by adjudicators and lawyers in Spain.

For praise of this article, see, e.g., James P. Eyster, *Searching for the Key in the Wrong Place: Why “Common Sense” Credibility Rules Consistently Harm Refugees*, 30 B.U. INT’L L. J. 1, 14, FN 61 (2012)(“Kagan’s thoughts and conclusions about credibility determinations expressed in this article have guided most subsequent research and analysis on the topic.”); James A. Sweeney, *Credibility, Proof and Refugee Law*, 21 INT’L J. REFUGEE L. 700 (2009); Rosemary Byrne, *Assessing Testimonial Evidence in Asylum Proceedings: Guiding Standards from the International Criminal Tribunals*, 19(4) INT’L J. REFUGEE L. 609 (2007); and Deborah Anker and Mathew Muller, *Book Review*, 19 INT’L J. REFUGEE L. 599, 600 (2007).

Assessment of Refugee Status Determination Procedure at UNHCR’s Cairo Office 2001-2002, American University in Cairo Forced Migration and Refugee Studies Working Paper No. 1 (2002), (available at <http://www.aucegypt.edu/academic/fmrs/>).

Persecution in the Fog of War: The House of Lords’ Decision in Adan, 23 MICH. J. INT’L L. 247 (2002) (with William P. Johnson).

Cited in *Refugee Appeal 72635/01* of 6 September 2002, New Zealand Refugee Status Appeals Authority).

SHORTER FORM WRITING

Substack: *Behind the Border*, <https://behindtheborder.substack.com>.

Op-Ed Writing

Building a better DACA, THE HILL (December 23, 2020), available at <https://thehill.com/opinion/immigration/529902-building-a-better-daca>.

The Life and Death of Manuela Guzman, THE NEVADA INDEPENDENT (November 25, 2020), available at <https://thenevadaindependent.com/article/the-life-and-death-of-manuela-guzman>.

A Federal Court May Have Declared Immigration Arrests Unconstitutional, THE HILL (September 21, 2020), available at <https://thehill.com/opinion/immigration/516740-a-federal-court-may-have-declared-immigration-arrests-unconstitutional>.

It’s time for Nevada leaders to step up to protect DREAMers, THE NEVADA INDEPENDENT (July 31, 2020), available at <https://thenevadaindependent.com/article/its-time-for-nevada-leaders-to-step-up-to-protect-dreamers>. (Co-authored with Maria Nieto Orta.)

Grading the Top Candidates’ Immigration Plans, MEDIUM.COM (January 13, 2020), available at <https://medium.com/@kaganm/grading-the-top-candidates-immigration-plans-c811070dee4>.

A Nevada ICE Official Echoes White Supremacists, Police need to keep their distance, THE NEVADA INDEPENDENT (September 10, 2019), available at <https://thenevadaindependent.com/article/a-nevada-ice-official-echoes-white-supremacists-nevada-police-need-to-keep-their-distance>. (Co-authored with Raquel Cruz-Juarez.)

Five Immigration Questions for Nevada Candidates, THE NEVADA INDEPENDENT (April 30, 2018), available at <https://thenevadaindependent.com/article/five-immigration-questions-for-nevada-candidates>.

Jeff Sessions Doesn’t Care About Children Seeking Asylum, THE WASHINGTON POST (Oct. 20, 2017).

The Truth About Sanctuary Cities, THE NEVADA INDEPENDENT (June 14, 2017), available at <https://thenevadaindependent.com/article/sanctuary-campaigns-a-political-liability>.

What Do We Mean When We Talk About Sanctuary Cities? THE NEVADA INDEPENDENT (May 14, 2017), available at <https://thenevadaindependent.com/article/what-do-we-mean-when-we-talk-about-sanctuary-cities>.

Teaching Immigration Law in the Age of Trump, THE CHRONICLE OF HIGHER EDUCATION (January 2017).

A Stay on Deportations, THE WASHINGTON POST (August 2, 2015) (with Fatma Marouf and Rebecca Gill).

On one hand, Obama applauds immigrant activists – as a Texas case argues that unauthorized immigrants have no First Amendment rights, SALON (May 4, 2015), available at http://www.salon.com/2015/05/14/on_one_hand_obama_applauds_immigrant_activists_a_s_a_texas_case_argues_that_unauthorized_immigrants_have_no_first_amendment_rights/.

The Conservative Case for DACA: The Intriguing Legal Theory You Won't Hear on Fox News, SALON (February 19, 2015), available at http://www.salon.com/2015/02/19/the_conservative_case_for_daca_the_intriguing_legal_theory_you_wont_hear_on_fox_news/.

When Peace Seems Impossible, THE DAILY BEAST (May 21, 2012).

Refugees and Obama's American Values, SEATTLE POST-INTELLIGENCER (December 9, 2008).

Stop Subsidizing Occupation, SEATTLE POST-INTELLIGENCER (Guest Op-Ed Column) (January 25, 2005).

Legal Blogging

U.S. v. Texas and the Many Shades of Prosecutorial Discretion, YALE J. ON REG.: NOTICE & COMMENT (JULY 10, 2023), <https://www.yalejreg.com/nc/the-many-shades-of-prosecutorial-discretion/>.

Chevron Goes Missing In An Immigration Case. Again. YALE J. ON REG.: NOTICE & COMMENT (March 19, 2019), <http://yalejreg.com/nc/chevron-goes-missing-in-an-immigration-case-again/>.

Brett Kavanaugh and the Case of the Brazilian Gauchos, YALE J. ON REG.: NOTICE & COMMENT (July 24, 2018), <http://yalejreg.com/nc/brett-kavanaugh-and-the-case-of-the-brazilian-gauchos/>.

Immigration Cases Make Strange Bedfellows. But Is It a Long-Term Relationship?, LAW AND LIBERTY (April 26, 2018), <http://www.libertylawsite.org/2018/04/26/immigration-cases-make-strange-bedfellows-but-is-it-a-long-term-relationship-dimaya-sessions-neil-gorsuch/>.

Should Federal Courts Defer to Jeff Sessions in Immigration Case, LAW AND LIBERTY (March 27, 2018), <http://www.libertylawsite.org/2018/03/27/should-federal-courts-defer-to-jeff-sessions-in-deportation-case-judicial-deference-immigration-chevron-gorsuch/>.

Jennings v. Rodriguez Might Not Be About Immigration After All, YALE J. ON REG.: NOTICE & COMMENT (March 2, 2018), <http://yalejreg.com/nc/jennings-v-rodriguez-might-not-be-about-immigration-after-all/>.

What 2016 Gorsuch Opinions Could Mean for 2017 Re-Argument in Sessions v. Dimaya, YALE J. ON REG.: NOTICE & COMMENT (July 3, 2017), <http://yalejreg.com/nc/what-2016-gorsuch-opinions-could-mean-for-2017-re-argument-in-sessions-v-dimaya/>.

Chevron's Immigration Exception, Revisited. YALE J. ON REG.: NOTICE & COMMENT (June 10, 2016), <http://www.yalejreg.com/blog/chevron-s-immigration-exception-revisited-by-michael-kagan>.

Does Chevron Have an Immigration Exception? YALE J. ON REG.: NOTICE & COMMENT (May 19, 2016), <http://www.yalejreg.com/blog/does-chevron-have-an-immigration-exception-by-michael-kagan>.

U.S. v. Texas: Some Observations as Briefing Begins, YALE J. ON REG.: NOTICE & COMMENT (March 9, 2016), <http://www.yalejreg.com/blog/u-s-v-texas-some-observations-as-the-briefing-begins>.

Immigration Law is Torn Between Administrative Law and Criminal Law, YALE J. ON REG.: NOTICE & COMMENT (February 12, 2016), <http://www.yalejreg.com/blog/immigration-law-is-torn-between-administrative-law-and-criminal-law-by-michael-kagan>.

DAPA's Unlawful Presence Problem, YALE J. ON REG.: NOTICE & COMMENT (February 6, 2016), <http://www.yalejreg.com/blog/dapa-s-unlawful-presence-problem-by-michael-kagan>.

What If Donald Trump Had Plenary Power? IMMIGRATIONPROF BLOG (December 7, 2015), http://lawprofessors.typepad.com/immigration/2015/12/what-if-donald-trump-had-plenary-power-by-michael-kagan.html#_msoanchor_1.

The Uses and Abuses of Notice and Comment, IMMIGRATIONPROF BLOG (On-Line Symposium on Texas v. United States) (November 22, 2015), <http://lawprofessors.typepad.com/immigration/2015/11/on-line-sypoisum-on-texas-v-united-states-michael-kagan-.html>.

Immigration Arrests Violate the Fourth Amendment, CRIMMIGRATION.COM (November 12, 2015), <http://crimmigration.com/2015/11/12/immigration-arrests-violate-the-fourth-amendment/>.

Married, But Separated (Symposium on Kerry v. Din), IMMIGRATIONPROF BLOG (On-Line Symposium on Kerry v. Din) (June 18, 2015), available at <http://lawprofessors.typepad.com/immigration/2015/06/symposium-on-kerry-v-din-married-but-separated-by-by-michael-kagan.html>.

Guest Blog: When UNHCR Does the State's Job: Coping with the reality of mandate status determination, UN HIGH COMMISSIONER FOR REFUGEES: GLOBAL VIEWS (December 11, 2014), available at <http://blog.unhcr.org/globalviews/when-unhcr-does-the-states-job-coping-with-the-reality-of-mandate-status-determination/>.

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At the UN, Palestinian Democracy Tests American and Israeli Limits, THE ELECTRONIC INTIFADA (available at: electronicintifada.net/v2/article3882.shtml) (May 26, 2005).

Book Review: Rights in Exile — Janus-Faced Humanitarianism (by Guglielmo Verdirame and Barbara Harrell-Bond), 18 JOURNAL OF REFUGEE STUDIES 241 (2005).

Protecting the Rights of Refugees in Africa: Beginning with the UN Gatekeeper (with Barbara Harrell-Bond), PAMBAZUKA NEWS 182 (November 11, 2004); re-published in AFRICAN VOICES ON DEVELOPMENT AND SOCIAL JUSTICE (Mkuki Na Nyota Publishers 2005).

Building Lives on the Edge of War: Sudanese Refugees in Northern Uganda Struggle in Limbo, THE NEXT AMERICAN CITY (July 2004) (<http://americancity.org/magazine/article/building-lives-on-the-edge-of-war-sudanese-refugees-kagan/>).

Promises Without Solutions: Iraqi Refugees Left in the Lurch in Lebanon (with Bashir Osmat and Samira Trad), 18 FORCED MIGRATION REVIEW 42 (2003).

PROFESSIONAL EXPERIENCE (PRE-ACADEMIC CAREER)

Asylum Access (San Francisco, CA)

Policy Director (Volunteer 2006 -2009; Paid November 2009 – May 2011)

Originally part of a small group of activists that co-founded Asylum Access in 2005, and worked pro bono in different capacities for the organization until joining headquarters staff in November 2009.

Coordinated global policy advocacy activities for a young US-based international refugee rights organization operating legal aid programs on three continents, involving pro bono law firms, law student interns and staff. Developed strategic plans for Washington and Geneva-focused advocacy and led the organization in building key relationships with US and UN officials. Developed training materials on policy advocacy strategy for Asylum Access. Spearheaded continuing advocacy to improve standards of due process in UNHCR's refugee status determination procedures, leading UNHCR to revise a long-standing policy that had blocked disclosure of evidence to asylum-seekers. Represented Asylum Access at annual UNHCR consultations in Geneva.

From November 2009 to July 2010, served as headquarters liaison with Asylum Access' legal aid program in Thailand, supervising staff and budget planning, legal aid policy, and guiding the program through security crises in Bangkok.

Helped organize the first Southern Refugee Legal Aid Conference (SRLAC) in Nairobi, Kenya, in 2007, and wrote initial drafts for the Model Rules of Ethics for Legal Advisors in Refugee Cases (Nairobi Code) which was promulgated at the conference. Instrumental in initiating the Southern Refugee Legal Aid Network (SRLAN).

Africa Middle East Refugee Assistance (AMERA) (Cairo, Egypt)

Egypt Country Director (Acting) (2008)

Programmes Director (2007)

Managed the daily operations of a UK-based refugee legal aid organization serving more than 1100 refugees per year with a budget of more than \$400,000, 20-25 paid staff, 30 interpreters and between 10 and 15 volunteers. Led efforts to integrate legal aid, psycho-social services and community outreach to refugees into a coherent program, and helped deepen organizational relationships with the UN High Commissioner for Refugees.

In 2007, chaired the Senior Management Team during a year of institutional transition, taking lead responsibility for handling personnel matters and strategic planning. Asked by the Board of Directors in 2008 to return as acting country director to restructure management. Over a five-month period I restructured office management, hired a new financial manager and supervised the establishment of new financial monitoring systems, and laid groundwork for a stable local management system to go into place in 2009.

Negotiations Support Unit (Adam Smith International) (Ramallah, West Bank)

Legal Consultant (Occasional from 2004 – 2009)

Commissioned in 2004 to prepare a legal opinion on property restitution rights of Palestinian refugees. Occasional consultation subsequently on international legal issues related to the Israeli-Palestinian conflict.

Frontiers Association (Beirut, Lebanon)

International Legal Consultant (December 2002 - February 2004)

Working with a group of Lebanese human rights activists, participated in the planning and founding of a new NGO focusing mainly on refugees, until work was obstructed in September 2003 by the arrest on political charges of the center director. Designed a legal counseling program for asylum-seekers, trained and supervised the counseling staff, and wrote research and advocacy reports. Planned research about the voluntariness of Iraqi

repatriation. Participated in general managerial decision-making, including recruitment and personnel decisions, budgets, and fundraising.

Conducted legal analysis of the rights of Palestinian refugees in Lebanon who are not registered with UNRWA or Lebanese authorities, published in a report called *Falling through the Cracks* (2005).

Musa'adeen Refugee Project (Cairo, Egypt)

Legal Adviser & Coordinator (August 2001 - November 2002)

Supported by Yale Initiative for Public Interest Law Fellowship.

Developed and coordinated program to train and organize refugees to help other refugees prepare refugee claims to the UN refugee agency (UNHCR) to protect them from being deported and to access resettlement to the US, Canada and Australia.

Helped develop a supervisory system to improve the quality of casework, established regular information sessions taught by refugees to refugees, organized informational meetings for refugee community leaders, and obtained small grants to support the program.

The program provided individual assistance to more than 200 asylum-seekers over a 12-month period, and taught informational classes to approximately 700.

Egyptian Organization for Human Rights Refugee Legal Aid (Cairo, Egypt)

Consulting Lawyer (August 2001 - November 2002)

Organized efforts to document refugee protection practices in Egypt in order to promote improvements in refugee policy. This began in late 2001 with a joint letter from Egyptian human rights groups asking for UNHCR to provide rejected asylum-seekers reasons for rejection, and led in Fall 2002 to the initiation of a series of periodic working papers researched and published by the American University in Cairo.

Initiated and supervised early research on protection of unaccompanied minors and detention of asylum-seekers in Egypt. Also provided general assistance supervising legal aid casework.

Amnesty International, International Secretariat (London, England)

Refugee Policy Consultant (March - July 2001)

Wrote an Amnesty International policy on the disputed refugee law doctrine called the internal protection alternative ("internal flight alternative").

Amnesty International, International Secretariat (London, England)

Refugee Team Intern (Summer 2000)

Honigman Miller Schwartz and Cohn (Detroit, Michigan)

Summer Associate (2000)

American Civil Liberties Union of Washington (Seattle, Washington)

Law Clerk (Summer 1999)

Conducted legal research to support litigation in separation of church and state cases, including a school district teaching "intelligent design" creationism in a biology class. Researched systemic inadequacy of criminal defense in Washington State. Drafted legal responses to speech restrictions in preparation for the 1999 World Trade Organization conference in Seattle.

Center for Human Rights Legal Aid (Cairo, Egypt)

Constitutional Project Intern (June - December 1998)

Researched international and regional human rights law related to freedom of political association. This research led to the publication of a book series in Arabic, Freedom of Association and Political Parties in Egypt (2003).

Represented an Algerian man seeking refugee protection, and continued to provide advocacy for around two dozen asylum-seekers after leaving Egypt, working by e-mail with refugees in Egypt and with staff at the American University in Cairo.

PROFESSIONAL CREDENTIALS

Member of the New York State Bar

Admitted for limited clinical practice in the State of Nevada

Admitted to practice in the Ninth Circuit Court of Appeals

Admitted to practice in the Fifth Circuit Court of Appeals